

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 EA-11 OIC-04 SS-20 L-03 H-03

NSC-10 CIAE-00 INR-10 NSAE-00 PA-04 RSC-01 USIA-15

PRS-01 SPC-03 DRC-01 AF-10 /136 W

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P 161759Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8762

USMISSION USUN NEW YORK

C O N F I D E N T I A L BONN 16645

E.O. 11652: GDS

TAGS: PFOR, CB, GW, UN

SUBJECT: KHMER REPRESENTATION AT UNGA

REF: (A) STATE 219689, (B) STATE 194563

1. EITEL, DEPUTY DIRECTOR OF DESK WHICH HANDLES UNGA MATTERS IN FONOFF'S INTERNATIONAL ORGANIZATIONS DIVISION, TOLD EMBOFF NOVEMBER 15 THAT FRG WOULD PREFER TO ABSTAIN IN A VOTE ON THE ALGERIAN/PRC RESOLUTION. HOWEVER, HE WAS KEENLY INTERESTED IN OUR ESTIMATE OF THE OUTCOME OF SUCH A VOTE, STATING THAT IF THE VOTE WERE LIKELY TO BE VERY CLOSE THE FRG MIGHT RECONSIDER AND INSTRUCT ITS DELEGATION TO VOTE AGAINST THE RESOLUTION. EMBOFF PROVIDED HIM WITH OUR PRELIMINARY ESTIMATE (PARAS. 4-8 OF REFTEL B) NOTING THAT WE DID INDEED ANTICIPATE A CLOSE VOTE.

2. EITEL SAID FRG POSITION BASED ON FACT THAT FRG HAS NO RELATIONS WITH CAMBODIA AND CONSEQUENT DESIRE NOT TO TAKE POSITION ON SUBJECT OF WHO ENTITLED TO REPRESENT. DRAWING ON MATERIAL IN PARA 2 REFTEL (A), EMBOFF POINTED OUT THAT THERE WERE STRONG ARGUMENTS FOR A NEGATIVE VOTE SIMPLY IN TERMS OF MAINTAINING THE INTEGRITY OF THE UN SYSTEM AND THAT THESE DID NOT DEPEND FOR THEIR
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FORCE ON THE PRESENCE OR ABSENCE OF DIPLOMATIC RELATIONS

OR ON AN ESTIMATE OF THE RELATIVE STRENGTHS OF THE GKR AND THE KHMER ROUGE. EITEL CONCEDED THIS BUT THOUGHT THAT FRG POSITION, WHICH HE SAID WAS NOT YET ENTIRELY FIRM, WOULD NEVERTHELESS BE TO ABSTAIN SO LONG AS FRG VOTE NOT LIKELY TO BE DECISIVE. HE PROMISED TO BRING US WISHES IMMEDIATELY TO THE ATTENTION OF HIS SUPERIORS, MAKING CLEAR THAT US WOULD PREFER A NEGATIVE VOTE IN ANY EVENT, BOTH ON THE ALGERIAN/PRC RESOLUTION AND ALSO ON THE QUESTION OF AN INVITATION TO LOS CONFERENCE.

3. EITEL ASKED WHETHER WE INTENDED TO TRY TO DEFEAT ALGERIAN/PRC RESOLUTION BY HAVING CAMBODIAN REPRESENTATION DECLARED AN "IMPORTANT QUESTION." EMBOFF REPLIED HE COULD NOT GIVE POSITIVE ANSWER BUT INDICATED THAT IT WAS OUR INTENTION TO LEAVE FORMULATION OF TACTICS TO ASIANS WHO WERE APPARENTLY LOOKING FOR SOME WAY OF "SIDE-STEPPING" THE VOTE ON CREDENTIALS (PARA. 2 REFTEL A). EMBOFF POINTED OUT THAT THIS DID NOT LOOK LIKE THE IMPORTANT QUESTION APPROACH. COULD DEPARTMENT ADVISE US FURTHER ON THIS POINT.
HILLENBRAND

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEMBERSHIP APPLICATIONS, OPPOSITION TO ADMISSION, UNGA RESOLUTIONS, COMMITTEE MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN16645
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731130/aaaaavrn.tel
Line Count: 82
Locator: TEXT ON-LINE
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) STATE 219689, (B) STATE 194563
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 01 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <01-Aug-2001 by boyleja>; APPROVED <25-Sep-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: KHMER REPRESENTATION AT UNGA
TAGS: PFOR, CB, GE, UN
To: STATE USUN NEW YORK
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005